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Case for dog-walker regulation after death-mauling

A coroner has raised concerns about the "lack of regulation", both locally and nationally, after a professional dog walker was mauled to death in a Surrey park. Natasha Johnston, 28, had been walking eight dogs in Gravelly, Caterham, when she was fatally attacked on January 12, 2023.

Senior Surrey coroner Richard Travers found that Ms Johnston died of shock and haemorrhage to her neck from a "vicious dog attack". She also had multiple penetrating dog bites to the neck, arms and torso which would have also resulted in her death, the coroner said.

Mr Travers said the "lack of regulation" on controlled dog walking was a "matter of concern" on a national level and there is a risk of other deaths in the future. He addressed his Prevention of Future Deaths report to the Home Secretary, as well as the CEO of Surrey County Council.

Ms Johnston had walked a large number of dogs before, and had walked some of the same dogs previously without difficulty, the inquest heard. In his conclusion of the inquest, on October 21, Mr Travers said Ms Johnston "appeared to have some control" over the eight dogs she was walking.

But, he added, "it was readily apparent that as time went by that any such control was lost, eventually with a tragic result." Taking account of the number and size of the dogs, the coroner said Ms Johnston's "inability to control and to hold [the dogs] was not surprising."

Evidence was presented at the inquest that there is some guidance available as to the maximum number of dogs a person should walk on their own in a public place. However, Mr Travers expressed concern there is "no actual restriction" on the number or size of dogs that a person can walk on their own in a public place, either locally or nationally.

Mr Johnston passed numerous dog walkers, pedestrians and a couple of horse riders on her walk. At first in control, the coroner described how the dogs became "increasingly excited" and disorderly.

Two of the dogs reportedly ran towards two horses, frightening them, and causing one to bolt, with the rider thrown to the ground. After this, one of the larger dogs began scaring a smaller dog that was being walked by its owner. On picking up her dog, the owner was then bitten in her left buttock by the larger dog, "causing severe pain and injury", the inquest heard.

By the time of the last two incidents, the dogs were no longer in Ms Johnston's control. She was discovered by a walker, lying at the bottom of a steep slope "covered in blood and with a large number of puncture wounds", according to the report.

Some Surrey councils have adopted new dog walking rules in 2024. Reigate and Banstead council is the latest local authority to have mandated a new four dog limit for dog walkers or face a fine. Surrey County Council has also introduced a new code of conduct for walkers which asks walkers to only take six pets at a time.

Image: Surrey Coroner\'s Court, Woking. Taken by LDR