Do Epsom and Ewell Borough's allotments need their own elected Councils?

Epsom and Ewell Borough Councillors will meet on Tuesday 9 December to decide whether to progress the next stage of creating two new parish councils for the borough before the authority itself is abolished in 2027. The proposal comes amid the Government's reorganisation of Surrey, which will see all boroughs, districts and Surrey County Council replaced by two large unitary authorities.

Parliament's direction of travel is clear: to simplify local government by replacing the current two-tier structure with single, consolidated authorities. East Surrey Council, which will take over responsibility for all local services from 1 April 2027, is intended to achieve economies of scale and reduce duplication between bodies. The question now before councillors is whether introducing new parish councils beneath the new unitary structure would support or undermine that objective.

Earlier this year the Borough Council launched a Community Governance Review seeking resident views on the creation of parish councils. Of a borough population of around 80,000, the consultation received 352 responses. The most favoured option was the creation of two parishes—one for Epsom and one for Ewell—each with its own parish council and councillors. Whether this level of public engagement constitutes a sufficient mandate for a constitutional change that introduces a new local taxation and governance layer is one of the issues councillors must now weigh.

The proposal is also set against the backdrop of Surrey County Council's own recent approach to local engagement. In other parts of Surrey the County Council has piloted "Neighbourhood Area Committees" aimed at bringing councillors, residents and partners together to shape local priorities without creating new bodies with precept-raising powers. These committees are designed to provide an alternative route for local consultation and influence that stops short of formal parish governance. Whether such models should be adopted more widely under a single-tier system—and whether they might re-emerge under the new East Surrey Council—adds a further dimension to the discussion about the need for, and value of, parish councils.

Supporters of parishing argue that the disappearance of the borough council leaves a significant democratic gap. Once abolished, the entire former borough area will be represented by just ten East Surrey councillors instead of the 40 elected representatives residents currently have across county and borough levels. Parish councils would help preserve local identity, provide a community voice on issues close to home, and maintain civic traditions, including the mayoralty, which would otherwise require Charter Trustees.

However, the financial implications remain uncertain. Initially, the proposed parish councils would take on only the minimum legal duty of managing allotments, with no parks, community buildings or other assets transferred. On that basis, it is estimated by Epsom Council officers, a Band D property would pay a parish precept of about £43-£46 per year. But if parish councils later seek wider responsibilities—whether by local choice or because East Surrey Council wishes to devolve services—the cost to residents could increase. In time, this could reintroduce something resembling a two-tier model from below, even as the new unitary seeks to simplify structures from above.

Proponents of the unitary approach argue that genuine savings depend on consolidating services, not recreating local administration. Advocates of parish governance counter that representation and community influence have a value that cannot be measured solely in financial terms. Councillors, meanwhile, must judge whether the balance of risks and benefits favours moving to the next stage of consultation or pausing the process entirely.

If the Borough Council votes to proceed on Tuesday, a second consultation will run from mid-December to early February, with a final decision required before March 2026, when powers transfer to the East Surrey Shadow Authority. If the proposal is halted, decisions about any future local governance arrangements—whether parish councils, neighbourhood committees or other models—will fall to the new unitary authority.

The choice before councillors therefore becomes one of the last major decisions the Borough Council will make about the shape of local democracy in Epsom and Ewell. Residents can follow the meeting live via the council's YouTube channel.



See Neighbour Area Committees in Surrey

Local government reform or just more layers?

EDITORIAL

When Whitehall speaks of "streamlining" local government, most people imagine fewer tiers of decision-making, simpler accountability, and a shorter distance between citizen and power. Yet, as the picture for Surrey emerges, the so-called "reorganisation" seems to be producing the opposite effect.

Instead of the two existing levels – borough and county – the new design threatens to spawn three or even four. We are told that the twelve boroughs and districts, together with Surrey County Council, will be swept away and replaced by one or more "unitary" councils. But at the same time, ministers promise a directly elected county-wide Mayor and a new Strategic Authority above the unitaries. Meanwhile, below them, parish and neighbourhood councils are to be invented to replace the voice that boroughs once provided. It all begins to look suspiciously like multiplication rather than simplification.

The slogans speak of bringing local government closer to the people. Yet residents may soon find themselves further away from anyone who can actually make a decision. The proposed Mayoral Authority will sit at a distance, occupied with big-ticket issues such as transport, growth and infrastructure. The new unitaries will cover territories so large that many of Surrey's smaller communities will struggle to be noticed. Below them, the new parish or "community" councils will have limited powers, modest budgets, and uncertain influence.

Epsom and Ewell's own decision to consult on forming parish councils is both understandable and ironic. For ninety years the borough has prided itself on a direct, residents-led form of local democracy. Now, in the name of devolution, that independence is being dismantled. The new parish layer would exist solely to replace what is being abolished. It may well be the right precaution, but it is a strange kind of progress.

Surrey County Council's pilot "Neighbourhood Area Committees" add a further tier of consultation. These panels may be useful experiments in local engagement, but they are not elected and carry no statutory power. However well-intentioned, they underline the growing sense that accountability is being replaced by advisory talk-shops.

If the reform was meant to cut complexity, it has already failed that test. Residents will have to learn a new vocabulary of "unitaries", "mayoral authorities", "combined areas" and "neighbourhood committees" – each with its own meetings, officers, and costs. The idea of saving money and clarifying responsibility fades the more layers are drawn on the map.

There is still time for ministers to stop and listen. Surrey is not ungovernable; it is merely suffering from the same pressures faced by councils everywhere – tight budgets and rising demand. Reorganisation may change the furniture, but it will not conjure new funds or restore trust.

Before dismantling the one part of local democracy that still feels local, government should ask a simple question: is this truly reform, or is it bureaucracy reborn?

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Many many thanks to those readers who have responded to our appeal for a small donation to keep our service going. Some of you have been very generous and we thank you. We are very grateful but need a higher proportion of our readers to help. We are seeking a very modest £5 annual donation to balance the books.

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The Team at Epsom and Ewell Times

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What might local government reorganisation mean for Epsom and Ewell?

As Surrey faces a significant overhaul of its local government structure, residents of Epsom and Ewell are rightfully concerned about the potential financial repercussions. The proposed reorganisation may lead to two unitary authorities that merge the county's 11 borough and district councils, a move intended to streamline services and reduce administrative costs. However, this consolidation raises pressing questions about fiscal responsibility and the equitable distribution of debt, particularly for boroughs like Epsom and Ewell that have historically maintained prudent financial practices.

The Financial Landscape of Surrey's Boroughs

The Epsom and Ewell Times has just published three reports detailing the financial woes of three councils within Surrey that are grappling with substantial debts resulting from ambitious investment strategies.

■ Woking Borough Council declared effective bankruptcy in 2023, burdened by debts exceeding £2 billion due to failed investments in large-scale projects. The council has since been compelled to implement severe austerity measures, including significant tax increases, service closures, and asset sales.

- **Spelthorne Borough Council** faces over £1 billion in debt from investments in commercial properties. A recent audit revealed "significant weaknesses" in financial record-keeping, inadequate plans to address looming budget gaps, and concerns over governance and internal culture.
- **Guildford Borough Council** is confronting a challenging financial future, with projected budget gaps escalating to £5.9 million by 2028/29. The council has acknowledged the need for cost reductions and increased income to manage these pressures.

Epsom and Ewell's Prudent Financial Management

In contrast, Epsom and Ewell Borough Council has consistently balanced its budgets or been able to use reserves to meet its obligations, demonstrating fiscal discipline and effective financial stewardship. This prudent management has enabled the council to maintain most services and infrastructure without accruing unsustainable debt levels.

The Justice of Debt Redistribution

The proposed reorganisation raises a critical question: Is it just for residents of financially prudent boroughs like Epsom and Ewell to assume responsibility for the substantial debts incurred by other councils? Merging councils into larger unitary authorities could lead to a pooling of assets *and liabilities*, potentially obliging Epsom and Ewell's residents to contribute to servicing debts they had no part in accumulating.

This scenario not only challenges principles of fiscal fairness but also risks penalising councils that have exercised sound financial management. It is imperative to consider whether it is equitable for residents to bear the financial burdens resulting from the mismanagement of neighbouring authorities.

Calls for Government Intervention

Recognising the potential injustice, Surrey County Council's leader, Councillor Tim Oliver, has advocated for central government to write off the significant debts of councils like Woking before proceeding with devolution plans. This approach aims to mitigate the financial risks associated with high debt levels and prevent the unfair distribution of financial burdens across the county. How likely is it that a Labour Government will write off a debt accumulated by Woking under its previous Conservative led Council?

The Path Forward

As discussions about local government reorganisation progress, it is crucial to ensure that any new structures are underpinned by principles of fiscal responsibility and equity. Potential solutions include:

- **Debt Segregation:** Isolating the debts of heavily indebted councils to prevent them from being transferred to newly formed unitary authorities.
- Government Debt Relief: Advocating for central government intervention to alleviate or write off unsustainable debts, ensuring that the financial missteps of certain councils do not adversely impact the entire county.
- **Transparent Financial Assessments:** Conducting comprehensive financial evaluations of all councils involved in the reorganisation to inform fair and equitable decision-making.

The proposed reorganisation of Surrey's local government presents an opportunity to enhance efficiency and service delivery at the cost of Borough based democracy. However, it also necessitates careful consideration of the financial implications for all residents. Epsom and Ewell's community, having benefited from prudent financial management, should not be unduly burdened by the debts of other councils. It is incumbent upon policymakers to design a reorganisation framework that upholds fiscal justice, ensuring that the residents of Epsom and Ewell are not unfairly disadvantaged in the pursuit of broader administrative reforms.

Related reports:

All change! Epsom and Ewell Borough Council approaching its final stop?

Surrey's Conservative leader wants to postpone May's poll reckoning

Tiers to be shed if Epsom and Ewell loses its Borough Council?

Are Epsom and Ewell's Interests Served by Postponing Democracy?

The Conservative-led Surrey County Council's recent decision to seek a postponement of the May 2025 elections raises serious questions about the motivations behind this move. This decision, spearheaded by Councillor Tim Oliver, comes after the Conservative Party's near-total defeat in the July 2024 General Election and appears to be as much about retaining control as it is about facilitating local government reorganisation.

The argument put forward by the council's leadership—that elections would create a "zombie" authority that wastes public funds—is unconvincing. Elections are a cornerstone of democracy, not a bureaucratic inconvenience. By delaying them, the current leadership retains power at a time when its mandate to govern Surrey is at best questionable. Surrey's residents, many of whom voiced their dissatisfaction with Conservative governance at the ballot box just months ago, now face the prospect of being governed by a council that is effectively prolonging its tenure without public consent.

One cannot ignore the context of this decision. Central government's push for local government reform and devolution is not an altruistic initiative aimed at better serving communities. It is a cost-cutting exercise disguised as modernisation. The Government's stipulation that new councils must serve a minimum of 500,000 residents almost guarantees the dissolution of smaller, locally focused boroughs like Epsom and Ewell.

For Epsom and Ewell, the smallest of Surrey's 11 boroughs, this means the likely loss of a council that has served its residents with proximity and understanding for decades. What replaces it may be a sprawling mega-authority or a fractured, less accountable unitary structure. Either way, Epsom and Ewell risks losing its unique voice, with decisions about its future made by those unfamiliar with its needs and aspirations.

Equally troubling is the inclusion of Woking Borough Council's extraordinary debt—reportedly the largest in UK local government history—in the negotiations surrounding devolution. This financial calamity, created under Conservative rule, should be a cautionary tale about the dangers of poor governance, not an issue swept under the rug in the rush to reform. Why should other Surrey residents shoulder the burden of Woking's mismanagement? And why has Surrey's Conservative leadership not been more transparent about its plans to address this issue?

The proposal to postpone elections also conveniently consolidates power for a party facing an uncertain future. By delaying the democratic process, Surrey's Conservative leadership ensures it remains at the table during pivotal discussions about the future shape of local government, even as the electorate has made its dissatisfaction clear.

Epsom and Ewell Borough Council, like others across the county, is being swept into a centralised reorganisation process with little clarity about what it will mean for its residents. The likely outcome is the erosion of local democracy, with decisions affecting communities being made further away and by people with less understanding of local needs.

Surrey's leadership has yet to explain convincingly why postponing the elections is necessary. If their proposals for reorganisation are sound, why not put them to the test of public approval? Democracy is not an obstacle to progress; it is the means by which progress is legitimised.

Epsom and Ewell's residents deserve to have their voices heard in shaping the future of their local government. They deserve transparency about what reorganisation will mean for their services, their representation, and their community identity. Most importantly, they deserve the chance to vote on who should lead that process. Anything less is an affront to democracy and a betrayal of public trust.

The May 2025 elections must go ahead. It is time for Surrey's leaders to trust the people they serve and stop hiding behind bureaucratic excuses.

Epsom and Ewell Times

Related reports:

Local government reorganisation: What will it mean for Epsom and Ewell?

All change! Epsom and Ewell Borough Council approaching its final stop?

Surrey's Conservative leader wants to postpone May's poll reckoning

Tiers to be shed if Epsom and Ewell loses its Borough Council?

Is Delay Defensible in the Fight to Protect Epsom's Green Belt?

As Epsom and Ewell Borough Council deliberates its Local Plan in the face of imminent, significantly higher government housing targets, the council's slow-paced approach raises crucial questions about its strategy to protect our borough's green spaces. Led by the Residents' Association, the council is balancing on a tightrope between procedural rigour and an increasingly urgent need for action. But with higher housing quotas looming, is this balance tipping too far towards delay, at the cost of our precious Green Belt?

Nine opposition councillors have proposed an Emergency Full Council Meeting, arguing that swift action is essential to avoid a target increase to 817 new homes annually—double the current requirement. They rightly point out the risks to Epsom's character and environmental integrity. With development pressure escalating, the loss of even a small proportion of green spaces would have lasting consequences, affecting not just our landscape but also the local ecology and community fabric.

Residents' Association leaders, meanwhile, cite the need for strict adherence to regulatory procedures, with Councillor **Peter O'Donovan** (Chair of the Licensing Policy and Planning Committee, RA Ewell Court) cautioning against shortcuts that might render the plan "unsound" in the eyes of government inspectors. RA Leader Councillor **Hannah Dalton** (Stoneleigh) echoes this sentiment, emphasising the need for quality and robustness in the plan to withstand scrutiny. But, does adherence to every procedural step outweigh the immediate urgency to avoid a government-imposed target that could open up the Green Belt for development?

If every councillor claims to prioritise the protection of our green spaces, it's difficult to justify the RA's slow and careful approach. What would be lost by speeding up the process, even at the risk of minor regulatory issues? The Local Plan's objective is clear: it must serve the community's best interests by ensuring sustainable development, but without jeopardising the green spaces that make Epsom unique. Rushing to complete this plan before the higher targets take effect doesn't mean compromising on quality—it means acknowledging the urgency of our current position.

The RA's insistence on caution may reflect their commitment to procedural integrity, but in the face of a looming housing target that threatens everything they aim to protect, this stance appears increasingly illogical. The stakes are high, and with public consultation already delayed due to a halt in 2023, it is hard to see what further delay achieves. As **Janice Baker** of the Epsom Green Party rightly points out, legal pathways exist to expedite the consultation phase, saving precious weeks and potentially allowing the community to dodge the higher target.

In the end, Epsom and Ewell Borough Council must decide if this cautious approach truly serves our borough's best interests. Every resident who treasures our green spaces deserves a council that can act quickly and decisively in their defence. The council's commitment to procedural correctness is admirable, but it must be weighed against the real and immediate threat of intensified development. It's time to ask, "What are we willing to risk?" Because in this case, the greatest risk might just be the price of waiting.

Related reports:

Call to Epsom and Ewell Council to speed plan denied

Opposition Calls for Emergency Council Meeting Over Epsom and Ewell Local Plan

Correction to our Epsom and Ewell Council reports

We apologise unreservedly to Epsom and Ewell Borough Council's Chief Executive Officer Jackie King for an unintended publication of a report dated 26th September 2024 titled Challenges to Epsom and Ewell Council's Handling of Local Plan, reporting on the 24th September 2024 meeting of the Licensing, Planning and Policy Committee.

This report was overtaken by a report entitled Epsom Local Plan controversy heats up also reporting on the same meeting.

We attributed remarks to Jackie King even though she was not at the meeting. This part of the report has been repeated elsewhere on social media causing some concern in this sensitive area.

The first report was a draft that was intended to be discarded as it was clear that there was a muddle in interpreting the subtitles of the meeting. We do not usually report twice on the same meeting.

The report Challenges to Epsom and Ewell Council's Handling of Local Plan has now been unpublished.

Let us take this opportunity to appeal for new writers. You do not need a degree in English or Journalism. We can always reorganise the writing to a publishable standard. What we need is observers with time to provide us the facts of local matters. A Borough our size cannot sustain paid journalism. We rely on volunteers.

Democracy at work? Or strange mathematics?

For the first time in its history as a Parliamentary constituency Epsom and Ewell has a Member of Parliament who is not a Conservative. Undoubtedly the events, personalities and circumstances at the national level impacted local results. Controversies that swirled around recent Conservative Prime Ministers Boris Johnson and Liz Truss, the squeeze on living standards, the failure of Brexit to deliver on its promise to stem immigration, Conservative aides and Parliamentary candidates placing bets on the date of the General Election.

Nevertheless, there were some local factors that contributed to the change that happened in Epsom and Ewell. The neighbouring constituency of Esher and Walton witnessed former Conservative Deputy Prime Minister Dominic Raab's share of the vote slump from a peak of 63% in 2015 to 49.5% in 2019 with Monica Harding for the Liberal Democrats just 4.5% behind. She proceeded to win on 4th July. Esher's rise of her party must have given Epsom and Ewell Liberal Democrat's choice of Esher based candidate **Helen Maquire** belief that change was possible.

The Epsom and Ewell Liberal Democrats ran their campaign with an unrelenting belief that even in the Conservative stronghold of this constituency voters could change their allegiance.

The intervention of the Reform UK party impacted the local result on 4th July with its 5795 votes, which if cast for Chris Grayling's replacement **Mhairi Fraser**, might have seen the new Conservative candidate, being elected. Reform's previous incarnation as UKIP not standing in the General Elections of 2017 or 2019 after the 2016 EU referendum.

Local tactical voting appears to have been influential with the Liberal Democrats seemingly taking the anti-Conservative or protest votes where in earlier elections Labour has come second in Epsom and Ewell to the Conservatives in both 2015 and 2017. The Liberal Democrats moved to second place in the 2019 poll.

The headlines of a Labour landslide nationally mask the true expression of public opinion with Labour's 4th July 2024 share of the vote being only 2% higher than Jeremy Corbyn's 2019 "worst election result for Labour in history". In fact in 2017 Labour polled 40% of the national vote under Mr Corbyn's leadership. Labour's 2024 share of the national vote at 34% is the lowest of any British Government ruling with a majority in the House of Commons seemingly ever in history.

Where the translation of votes into seats in the Commons appears to be so wildly out of sync. it requires new MPs to work their socks off in their constituencies if they wish to maintain the loyalty of voters in 2024 to the end of the new Parliament and the beginning of the next one.

Watch Epsom and Ewell Borough Councillors at work

Not only can you watch online all Epsom and Ewell Borough Council and Council committee meetings live, you can also catch up on those you miss on the Council's YouTube channel.

The live online links can be found by navigating the pages of the Council website starting HERE. You will also find on those pages the agenda and background papers and minutes.

Not forgetting that the public gallery is always open for personal observation of proceedings.

Whatever grumbles you may have about your local Council it cannot be denied that its decision making is open to public inspection.

There are times when committees go into closed session and the Epsom and Ewell Times has challenged some of the secrecy. But at least you will be aware when they have gone into secret session and can challenge such decisions through the Freedom of Information Act.

The Epsom and Ewell Times champions accountability, transparency and democracy. The provision by the Council of windows for the public to its business, using today's technologies, is to be praised.

In a world in which authoritarianism and autocracy are gaining ground it is vital at all levels of British society that we value the liberties we have. We can demonstrate how much we do so by living our democratic ideals daily, not merely paying lip-service to them at periodic elections.

Differences of view held passionately can give rise to personal antagonism but where debates are conducted fairly, mutual personal respect should prevail. Democracy leads to better decision making and can be fun. The alternatives will never be fun for anyone.

Epsom and Ewell Borough Council's transparency through public video recording is in itself a significant contribution to maintaining a higher quality of respectful debate.

Who should be moved?

Today we have published a report about the case of a Reigate resident's rights to be moved away from nuisance neighbours.

Why should she move? Why do the rights of the nuisance neighbours to stay trump the rights of their victim to remain and quietly enjoy her residence?

Is it because it is easier and less expensive for the authorities to shift the innocent than it is to move the guilty?

The report recounts the failure of Reigate and Banstead Borough Council to do either. The Local Government Ombudsman, who investigated the victim's complaint, does not address the powers of the police or the Council or the social housing landlord to tackle the nuisance neighbours. The latter having powers to apply to a court for an eviction of the anti-social neighbours (if also their landlord).

The complaint of the victim was limited to her claim that the Council had failed to deal with her request for re-housing in an appropriate way. Hence the Ombudsman's investigation was carried out within the narrow tramlines of a re-housing application process.

The wider context of all the issues raised by this case are not addressed. E.g., the impact on the neighbourhood or a future resident taking the victim's place, of the nuisance neighbours remaining. The responsibilities of the Council, her landlord and the police, to use their powers to inhibit the nuisance. Those powers ranging from warnings and anti-social behaviour orders to evictions.