EPSOM & EWELL TIMES
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5th November 2026

ISSN 2753-2771

EPSOM & EWELL TIMES

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County council set to propose two unitary councils for Surrey

1 May 2025

Subject to Cabinet approval, Surrey County Council plans to submit to government a proposal for two unitary councils for local government reorganisation in the county. These two councils, arranged by East and West, would replace the existing 12 councils and unlock further devolution in Surrey.

In council papers published today, the county council outlines detailed analysis to evidence that two councils would be the most beneficial model for Surrey's future. The proposal, which sets out a robust plan for local community engagement, also includes letters of support from key partners, business and community leaders, as well as Elmbridge Borough Council.

Tim Oliver, Leader of Surrey County Council said: *"Our analysis shows that two unitary councils would bring the greatest benefit to Surrey's residents. Two councils, in partnership with a Mayor for Surrey, would save money, strengthen and simplify local government and with an East and West arrangement both councils would be in a strong position to continue to deliver high quality services to all Surrey residents. Of course, consideration must be given to the differing levels of debt that the authorities would potentially inherit, and we're in talks with government about our request that the stranded debt be written off as well as providing financial support to those borough councils that need it.*

"Most importantly, this proposal strengthens local community engagement. We know that residents want high quality services that are easy to access, and they want a real say in services and decisions that affect them. That's why we're proposing the creation of community-level boards across Surrey.

"These community boards will be locally determined but we would expect them to include representation from health partners, Surrey Police, voluntary groups, councillors, council staff, local Town and Parish Councils and Residents Associations. We plan to pilot these boards over the coming months, and residents will have a say in how they are set up and delivered.

"We're in a strong position as a county council, with good quality services and an excellent track record of stable finances after years of successful transformation. And working together with our residents and partners, we are well placed to deliver this important reorganisation. Ultimately, this work will unlock further devolution, meaning Surrey can elect a mayor which will bring more power, flexibility and funding closer to communities."

Cllr Mike Rollings, Leader of Elmbridge Borough Council said: *"While Elmbridge, like other districts and boroughs, is not overly enamoured with the government's local government reorganisation, throughout this process, we have maintained an open-minded stance regarding the optimal number of new unitary authorities. Our primary goal is to ensure the best interests of Elmbridge, as well as Surrey as a whole. We have always said that our decision will be grounded in robust evidence and data and we will continue to analyse, research, and scrutinise all options until we are confident that the best solution for unitarisation in Surrey has been identified.*

"Based on the proposals we have seen, we think an East/West split could make the most sense for Elmbridge both in terms of financial stability, increased flexibility to meet housing needs and the potential to minimise the impact on the character and appearance of Elmbridge.

"We will continue to work across the county to support the development of proposals that lead to the best results for our residents, and we will debate these at extraordinary meetings of our Council and Cabinet on 6 May."

The proposal includes a recommended geographical model for the two councils, by East and West, using current District Council geographies with Spelthorne, Surrey Heath, Runnymede, Woking, Guildford and Waverley residents in the West of Surrey, and Elmbridge, Mole Valley, Epsom & Ewell, Reigate & Banstead and Tandridge residents in the East.

This model has similar levels of population, land area, total household numbers, homelessness, house building targets, waste collection, business activity, pupil distribution, number of birth and death registrations, and total miles of public highways. Demand and budget requirements would also be similar for Adult Social Care and Children Social Services across both councils and this geography makes use of the neighbouring economic benefits of London, Heathrow airport, and Gatwick airport, with a similar mix of the urban and rural landscape that makes Surrey a fantastic place to live and work.

The overall populations of each new council would exceed the government's minimum size of 500,000 residents.

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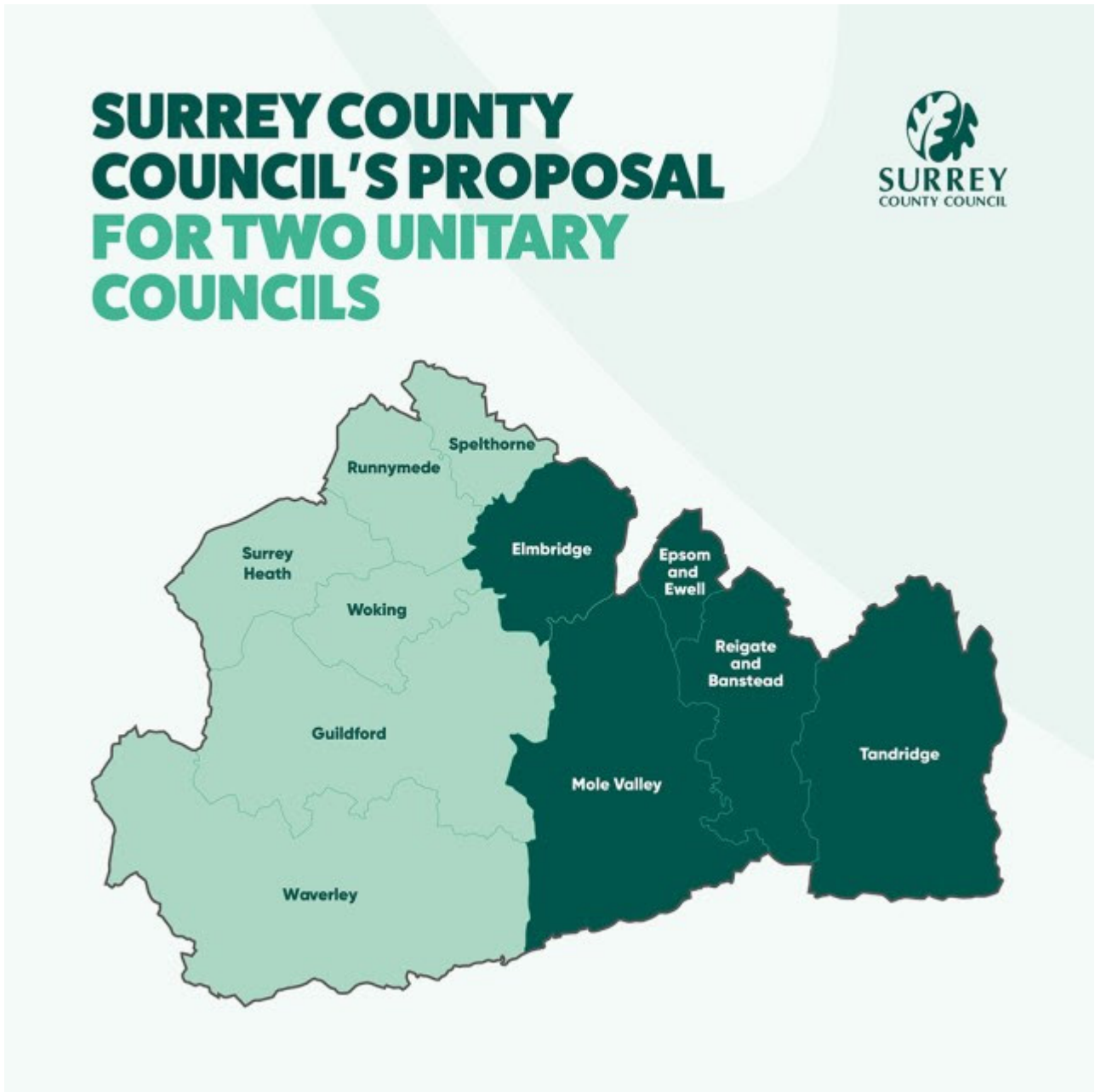
ISSN 2753-2771



Notes:

- In February, government asked Surrey to submit plans for local government reorganisation. Once this proposal has been approved by Surrey County Council's Cabinet on 7th May, it will be submitted to government by the 9th May deadline. A final decision is expected from government in the Autumn. The full council paper can be accessed here: **https://mycouncil.surreycc.gov.uk/ieListDocuments.aspx?CId=121&MId=9715&Ver=4**
- District and borough councils in Surrey are also discussing options for reorganisation at respective council meetings.
- Details of an online resident engagement event, due to be held in May, will be shared soon

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