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Debate Opens on the Future Shape of Surrey's Local Government

17 June 2025



Residents across Surrey are being asked to help shape the future of local government in what is being described as the most significant shake-up in over half a century. A government consultation launched this week invites public views on two competing proposals to reorganise Surrey's local councils into unitary authorities.

The Ministry of Housing, Communities and Local Government (MHCLG) is offering two options for reorganisation:

- A **two-unitary model** (East and West Surrey), proposed by Surrey County Council and supported by Elmbridge and Mole Valley.
- A **three-unitary model** (East, West and North Surrey), backed by a majority of Surrey's borough and district councils, including Epsom & Ewell.

Councillor Hannah Dalton, Leader of Epsom & Ewell Borough Council and Chair of the Surrey Leaders Group, is urging residents to take part:

"Residents have consistently told us that they want decisions made by people who know and understand their communities," she said. "Over 60% of respondents to our April survey preferred a three-unitary model. We believe it delivers better services, stronger accountability, and a future that works for every part of Surrey."

The government consultation runs until **5 August**, and is the only opportunity for the public to influence which of the two options is pursued. Dalton emphasised the importance of local voices in the process:

"We've been assured by the government that every response will be treated equally. This is your only chance to shape how your area is governed for future decades."

The consultation follows the rejection of a third submission from Reigate & Banstead and Crawley Boroughs, which will not proceed.

Financial Concerns and Woking's Shadow

Both proposals are said to be financially viable, according to Councillor Dalton, but depend on government action to address what she described as **"unrecoverable debt"**—most notably in Woking.

"We welcome the Government's recognition that this debt cannot be managed locally. But we await details on what support will follow after 2026/27," she said.

The issue of Woking's financial crisis looms large in the background, with some viewing reorganisation as an opportunity to draw a line under past mismanagement—but others fear it could result in spreading liabilities more broadly across the county.

Streamlining—or Complicating?

While the proposals are framed as streamlining governance—abolishing the two-tier system of borough/district and county councils—there is growing concern that new layers may be introduced in their place.

The two-unitary model envisages an **elected Mayor** and a **Strategic Authority** overseeing countywide functions. At the same time, **Neighbourhood Area Committees** (formerly "Community Boards") are being piloted to handle hyper-local matters. In towns like Epsom, where no town council currently exists, discussions have begun around establishing new local councils to fill the vacuum left by a dissolved borough council.

Some commentators have questioned whether the term "unitary" has become misleading in this context—raising the possibility that what was intended as simplification may, in practice, become a **reconfiguration of complexity**.

Clash of Visions

Surrey County Council's Leader, Cllr Tim Oliver, argues the two-unitary model provides the best platform for efficient services and future prosperity:

"Two unitary councils will simplify services, save money and strengthen communities."

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In contrast, EEBC and its allies believe three smaller authorities would be more responsive and rooted in local identity. They also point to stronger alignment with community geography, opportunities for targeted infrastructure growth, and better democratic accountability.

How to Take Part

The government consultation is open until **Tuesday 5 August 2025**. Residents, businesses, community organisations, and parish councils are all invited to contribute their views.

Ways to respond:

- Online: surrey-local-government-reorganisation
- Email: **lgreorganisation@communities.gov.uk**
- Post: LGR Consultation, Fry Building 2NE, MHCLG, 2 Marsham Street, London SW1P 4DF
- Paper forms: Available at all 52 libraries across Surrey

Further details and background on each proposal can be found at the **Surrey Local Government Reorganisation Hub**: www.surreylgr.co.uk

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