

Epsom councillors handed key roles on East Surrey's new Shadow Council

21 May 2026



The newly elected East Surrey Shadow Authority met for the first time on Wednesday 20 May, taking another formal step towards the creation of the new East Surrey Council due to replace existing county, borough and district councils on 1 April 2027.

The meeting marked the transition from the former East Surrey Joint Committee arrangements to the newly elected “shadow authority”, following this month’s elections to the new unitary council covering Elmbridge, Epsom & Ewell, Mole Valley, Reigate & Banstead and Tandridge.

With the Liberal Democrats holding a working majority on the 72-member authority after the May elections, councillors confirmed leadership and cabinet appointments that will oversee the transition year.

Councillor Steve Wotton was confirmed as Leader of the East Surrey Shadow Authority, with Councillor Kirsty Hewens appointed Deputy Leader.

Of particular local interest, two councillors representing Epsom & Ewell secured places in the shadow cabinet.

Councillor **David Buxton**, a Liberal Democrat councillor from Epsom & Ewell, was appointed Cabinet Executive Member for Adult Social Care and Health – one of the most substantial service portfolios in local government, covering responsibilities that currently account for major areas of county council expenditure and public concern.

Councillor **Julian Freeman**, LibDem also from Epsom & Ewell, was appointed Cabinet Executive Member for Housing. The appointment places an Epsom representative at the centre of housing policy discussions as the new authority prepares to assume responsibilities from existing councils amid continuing pressures around affordability, development and future planning arrangements across East Surrey.

The full cabinet allocation agreed by the authority included:

- Steve Wotton - Transformation, Digital and People
- Kirsty Hewens - Economy and Regeneration
- Andrew Burton - Finance and Resources
- Ashley Tilling - Children’s Services and Education
- David Buxton - Adult Social Care and Health
- Andrew Matthews - Transport, Highways and Infrastructure
- Bradley Nelson - Strategic Planning and Growth
- Julian Freeman - Housing
- Abhiram Magesh - Leisure, Culture and Communities
- Claire Malcomson - Climate, Environment and Waste

The cabinet roles are presently shadow positions linked to the local government reorganisation programme and will operate in that form until the new authority formally assumes full powers in April 2027.

The meeting also approved governance arrangements for the shadow council, endorsed initial transition priorities, and designated interim statutory officers to steer the authority through its establishment phase.

Among the appointments, Adam Chalmers, currently Chief Executive of Elmbridge Borough Council, was designated Interim Head of Paid Service. Nikki O’Connor, Assistant Director of Finance (Corporate) at Surrey County Council, was appointed Interim Chief Finance Officer, while Daniel Bainbridge, Head of Legal and Governance (Monitoring Officer) at Elmbridge, became Interim Monitoring Officer.

Speaking after his appointment, Cllr Steve Wotton said: “This is a significant moment as we work to bring services together under a single organisation. Our priority is to ensure residents see the benefits of the new East Surrey Council –

one that is responsive, well run and able to deliver high-quality services from April 2027.”

He added: “We recognise the scale of the task ahead, but also the opportunity for a fresh start to shape a council that reflects and serves our communities.”

The new East Surrey Council forms part of Surrey’s wider local government reorganisation, under which the county’s existing councils are to be abolished and replaced by two large unitary authorities - East Surrey and West Surrey.

Until April 2027, existing county, borough and district councils will continue running day-to-day services. The shadow authority’s role is to prepare the structures, governance and leadership arrangements for the incoming council.

Sam Jones - Reporter



Photo right to left: Julian Freeman and David Buxton