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Epsom “Library of Things” Delayed by Council Stand-Off

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A volunteer-led scheme to open a “Library of Things” in Ewell has been delayed for months amid a stand-off between Surrey County Council (SCC) and Epsom and Ewell Borough Council (EEBC) over who has the authority to approve a key lease.

The project, led by the Epsom and Ewell Climate Action Network (eeCAN), aims to allow residents to borrow household tools and equipment rather than buy them—an initiative already operating successfully in other parts of Surrey. However, despite securing planning permission for an external storage unit at Bourne Hall in early April, the scheme remains unable to open to the public.

At the heart of the delay is confusion between the roles of the county and borough councils. SCC operates the library service within Bourne Hall and has entered into a memorandum of understanding (MoU) with eeCAN covering the delivery of the service. But the land and building are owned by EEBC, meaning any lease for the external storage facility must be agreed with the borough.

In correspondence seen by the Epsom and Ewell Times, a senior SCC officer states that the county council “would not be a contracting party nor is there a requirement for a formal approach from us,” adding that any lease should be agreed directly with EEBC.

However, EEBC’s Head of Property and Regeneration takes a different view. He explains that under his delegated authority he can only progress matters involving Surrey County Council, which he describes as the legal occupier of the Bourne Hall library space. He also cites legal obligations requiring any new lease to be openly marketed to ensure “Best Value,” rather than agreed directly with a single organisation.

The result is an impasse: SCC says it is not required to initiate the lease, while EEBC says it cannot proceed in the way requested. Meanwhile, the community group finds itself unable to move forward.

William Ward, Chair and Co-founder of eeCAN, describes mounting frustration. Writing to both councils, he points to months of correspondence since December and says the group now has “many local residents who have already signed up… asking why the opening has been delayed and when they can borrow the donated items they need.”

The delays have already forced the postponement of the scheme’s planned launch around Earth Day, with construction of the storage unit also on hold pending agreement of the lease.

The situation also raises questions about consistency across Surrey. Ward notes that similar “Library of Things” schemes elsewhere in the county do not appear to have encountered the same requirement for formal inter-council processes, suggesting potential differences in how local authorities interpret their responsibilities.

For observers, the episode offers a practical illustration of the challenges inherent in Surrey’s two-tier system of local government. Responsibilities for a single site are split between county and borough, with separate legal, operational and property roles. While each authority’s position may be individually justifiable, the combined effect can be delay, duplication and uncertainty for community groups trying to deliver local services.

The issue comes at a time when Surrey is preparing to replace its current structure with unitary authorities. Proponents of reform argue that merging responsibilities into a single tier could reduce exactly this kind of confusion. Critics, however, warn that large new authorities risk becoming more remote from local needs.

In the case of the Bourne Hall Library of Things, the immediate concern is more practical. Without resolution between the two councils, a project intended to promote sustainability, reduce household costs and strengthen community engagement remains on hold, it has been claimed.

Surrey County Council and Epsom and Ewell Borough Council joined forces in issuing a response to these claims. A spokesperson said:

“Surrey County Council (SCC) Libraries enables external providers to operate a “Library of Things” service across the county. Under the agreed arrangements, all “Library of Things” providers are responsible for organising off-site storage for larger items, while smaller items may be stored within library buildings where space allows.

“Ewell Library is located at Bourne Hall, which Surrey County Council leases from Epsom & Ewell Borough Council (EEBC). As both the planning authority and freeholder of Bourne Hall, EEBC is responsible for approving any external storage within the grounds.

“Epsom and Ewell Climate Action Network was advised at an early stage that planning permission and landowner

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agreement would be required for an external store to house larger items. Planning permission was granted earlier this year, and the proposal will be presented to the next meeting of Epsom & Ewell Borough Council's Environment Committee which is scheduled to take place on 23 June. Committee agreement is required before volunteers can manage the store.

"Both councils look forward to welcoming a new "Library of Things" to Ewell, building on the success already seen at Dorking, Godalming, Guildford and Haslemere Libraries, supporting residents to share resources and reduce waste."

Sam Jones – Reporter



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