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LGR and CGR, what's the difference for Epsom and Ewell?

8 August 2025

Two sets of initials could soon reshape local democracy in Surrey – and in Epsom & Ewell in particular.

LGR – Local Government Reorganisation – is the national government's plan to abolish the county's current two-tier system of Surrey County Council plus district and borough councils. In its place, two or three large "unitary authorities" would run services such as bin collections, road repairs and adult social care.

CGR – Community Governance Review – is something different. It is a locally led process that can create, merge or change parish council boundaries, or set up entirely new ones. Several Surrey councils, including Epsom & Ewell, have launched CGRs to give residents a direct say in how their communities are represented at the most local level.

What CGRs Do

A CGR reviews whether the smallest level of local government – parish, town, community or neighbourhood councils – reflects local identities and meets community needs. Councils must consult the public before making recommendations. The aim is to:

- Give growing communities their own voice
- Reflect population changes
- Ensure fairer electoral representation
- Improve local accountability

Changes could mean creating a parish council for a town centre, merging existing parishes, or adjusting outdated boundaries.

Parish councils have elected members, meet regularly, and can run services such as allotments, parks, bus shelters, community centres, street lighting, litter bins, and festivals. They are funded through a "precept" added to council tax – typically a small sum, but dependent on the services provided.

Why Epsom & Ewell Is Doing a CGR Now

Epsom & Ewell Borough Council is preparing for the possible abolition of the borough in 2027 under LGR. Its CGR is asking residents whether new parish councils should be created for areas within the borough so that, after the borough council is gone, communities still have a local voice.

The consultation runs until **9 October 2025**.

The LGR Position – Three Unitary Councils Proposed

This week, Epsom & Ewell Borough Council confirmed its support for a proposal backed by nine district and borough councils to replace the current two-tier system with **three unitary councils** – East, North and West Surrey – rather than one county-wide authority.

Council Leader Hannah Dalton said she has been speaking with residents at community events:

"People care deeply about their communities and local areas. They want to know their voice will continue to be heard after the changes to local government take place in 2027. This echoes what we found earlier in the year when… we asked residents to tell us what is most important to them about local government reorganisation."

A spring 2025 survey found **63% of respondents** preferred three new unitaries, citing local decision-making and understanding of local issues as their top priorities.

The government's decision on the future structure is expected in **October 2025**.

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The Link Between LGR and CGR

While LGR is about creating larger unitary councils to simplify services and save money, CGRs are about ensuring that smaller, more local voices are not lost in the process. In effect, as the top tier becomes bigger, the smallest tier could be strengthened.

Epsom & Ewell's view is that parish councils would give residents "a direct route to be heard" after borough councils disappear, keeping decision-making about local facilities and neighbourhood priorities close to home.

Have Your Say

Residents can take part in the **Epsom & Ewell CGR consultation** before 9 October 2025. Details are available on the council's website.

Image shows the three unitary authority solution preferred by most Surrey district councils. Image Waverley Borough Council

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