





## Neighbour Area Committees in Surrey

5 December 2025



### UNITARY COUNCIL

Will replace Surrey County Council and borough and district councils from 2027



### PARISH COUNCIL

Proposed separately in Epsom and Ewell  
A formal local council, elected body; raises funds through a precept

### NEIGHBOURHOOD AREA COMMITTEE

Pilot NACs established in East Elmbridge, Dorking & the Villages, North Tandridge, and Farnham

An advisory partnership; not a statutory body; no independent budget

- County councillors
- District/borough councillors
- Other public services
- Community groups
- Residents

As Surrey prepares for major local government reorganisation, the County Council has been trialling a new model of community involvement known as Neighbourhood Area Committees (NACs). These committees, currently operating in four pilot areas, are designed to give residents and partners a stronger voice in shaping local priorities without creating new councils or adding an extra layer of taxation. With Epsom and Ewell facing the abolition of its borough council in 2027 and debating whether two parish councils should be established, attention is turning to whether NACs offer an alternative blueprint for local influence in the new unitary era.

The first three pilot NACs were launched in summer 2025 in East Elmbridge, Dorking and the Villages, and North Tandridge. A fourth area, Farnham, joined the initiative in September. These areas were selected to test the model across different geographies and community types, including both parished and unparished areas. Epsom and Ewell is not currently included in the pilot scheme, but the County Council has indicated that NACs could eventually be rolled out county-wide if the pilots prove successful.

Unlike parish or town councils, NACs are not statutory bodies. They do not have legal powers, budgets or the ability to raise a precept through council tax. Surrey County Council describes them as advisory partnerships that bring together elected representatives, public services, voluntary and community organisations and local residents to identify shared priorities and shape decision-making at a neighbourhood level. Typical membership includes county councillors, district or borough councillors (where applicable), representatives from health, police, education and the voluntary sector, alongside community groups and residents. Subject specialists from County Hall provide officer support.

The aim is to encourage more collaborative working between public services and communities, promote preventative approaches, and ensure that future unitary authorities have access to local intelligence when planning services. NACs sit outside the formal structures of governance and do not replace any existing body. Where parish councils exist, they may participate in a NAC, but the NAC itself has no authority over them.

NAC boundaries are formed using existing county electoral divisions as building blocks, refined to ensure the populations are of manageable size, roughly around 50,000 residents. The pilots are running until the end of 2025, after which Surrey County Council will assess their effectiveness and consider whether to expand them across the county. The evaluation will look at levels of participation, the quality of partnership working, community impact and how well NACs might support the new East and West Surrey unitary councils from 2027.

The emergence of NACs adds an additional dimension to the ongoing debate within Epsom and Ewell about whether to create parish councils. Parish councils are formal, elected bodies with defined legal powers and the ability to raise funds through a precept. NACs, by contrast, are informal community partnerships with no statutory authority. Supporters of the parish council model argue that a legally constituted local body is necessary to preserve democratic representation once the borough disappears. Others believe NACs might offer a lighter-touch mechanism to maintain local influence without recreating a second tier of government or introducing new local taxes.



Whether NACs become a central feature of local engagement under East Surrey Council will depend on the outcome of the pilot phase and the design decisions made by the incoming Shadow Authority after May 2026. For now, Surrey's NAC pilots provide an insight into one possible direction for neighbourhood-level involvement in the years after reorganisation.

Sam Jones - Reporter



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